

~~TOP SECRET CANOE~~

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FINAL

OF THEUNITED STATES COMMUNICATIONS INTELLIGENCE BOARD

24

Mr. Allen W. Dulles, Chairman

PRESENT:

DEFENSE: Mr. William H. Godel
(for Mr. Charles P. Noyes)

STATE: Mr. W. Park Armstrong, Jr.

NSA: Lt. General Ralph J. Canine, USA

FBI: Mr. V. P. Keay
(for Mr. D. M. Ladd)

ARMY: Brig. General J. H. Phillips
(for Major General R. C. Partridge)

NAVY: Rear Admiral Carl F. Espe

AIR FORCE: Brig. General J. B. Ackerman
(for Major General J. A. Samford)

GIA: Mr. H. D. Sheldon

SECRETARIAT: Mr. H. D. Jones
Mrs. D. O. Tucker

ALSO PRESENT:

STATE: Mr. T. Achilles Polysoides
Mr. R. F. Packard

NSA: Rear Admiral J. N. Wenger, USN
Colonel Jesse O. Gregory, USAF
Captain D. M. Agnew, USN
Mr. W. F. Friedman
Dr. L. W. Tordella

FBI: Mr. S. D. Ellis

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Declassified and approved for release by NSA on 10-21-2014 pursuant to E.O. 13526

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ARMY: Major General H. Reichelderfer
Lt. Colonel G. C. Long
Mr. John P. O'Gara
Mr. Richard Battey

NAVY: Captain B. F. Roeder
Captain W. M. McCormick
Captain R. L. Taylor

AIR FORCE: Colonel C. M. Townsend
Major H. J. Thompson

CIA: Lt. General C. P. Cabell, USAF

The Eighty-fifth Meeting of the United States Communications Intelligence Board was held in the Projection Room, Administration Building, Central Intelligence Agency, at 1430, on Friday, 8 May 1953.

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FINALSUBJECT NUMBER

USCIB: 5/433 Item 1 of the Agenda for the Eighty-fifth Meeting
of USCIB, held on 8 May 1953.

Subject: Approval of the Final Minutes of the Eighty-fourth
Meeting.

GENERAL CANINE, who was acting temporarily for the Chairman,
asked if there were any changes to the final minutes of the 84th
Meeting.

There were no changes.

DECISION: (8 May 1953) USCIB approved the final minutes of the 84th
Meeting as written.

This item to be dropped from the agenda.

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USCIB: 30/28 Item 2 of the Agenda for the Eighty-fifth Meeting of USCIB, held on 8 May 1953.

Subject: Augmentation of [redacted], (Group M), Under ASA, Pacific.

The ACTING CHAIRMAN (GENERAL CANINE) noted that action on the Army report on this subject had been deferred at the last meeting pending his conversations with General Ennis, G-2, FECOM. He said that he had talked with General Ennis regarding the ROK basic situation and they were agreed that in the event of a truce or any version of political action which would correspond to a truce, the [redacted]

[redacted] He explained that while there is not a militant minority, there is a minority of South Koreans, adherents of Rhee, who will object very strenuously to anything that does not give them a United Korea, adding that it appeared obvious that our assistance to the ROKS had much to do with their being on our side at the present time. Accordingly, he recommended that insofar as possible now, and from the instant an armistice may be signed in the future, the [redacted]

[redacted] i.e., money, equipment, etc. He said that he could see no advantage to be gained by setting up a [redacted]

At this point the CHAIRMAN entered and was briefed on previous discussion.

PL 86-36/50 USC 3605
EO 3.3(h)(2)

GENERAL CANINE then described the personalities of [redacted]

The CHAIRMAN inquired if they have good aptitude.

GENERAL CANINE replied in the affirmative, adding that General Ennis was in general agreement with his views on the subject. He went on to suggest that in the event of an armistice it would be wise to impose some sort of an AFSA or NSA on these two units. He pointed out that if this were done, someone other than [redacted] should be placed in charge.

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The CHAIRMAN then asked General Canine how he would like to phrase his recommendation.

GENERAL CANINE inquired if the other members would like to ask any questions, and added that Captain Taylor had accompanied him on this trip.

The CHAIRMAN inquired of Captain Taylor if he would like to add anything to what General Canine had already said.

CAPTAIN TAYLOR replied that he had nothing to add.

GENERAL REICHELDERFER said that he had just returned from a visit with KIM and was in general agreement with General Canine's views. He also recommended that the [REDACTED]

GENERAL CANINE again repeated his willingness to provide the [REDACTED]

he said that their one big advantage is that they do not have a rotation policy and they have the same operators they had a year and a half ago.

EO 3.3(h)(2)
PL 86-36/50 USC 3605

The CHAIRMAN suggested that the members consider the recommendations contained in paragraph 4 of the Enclosure with USCIB 30/23, the first of which was that the conclusions in paragraph 3 be approved. He asked General Canine if he had any comments.

GENERAL CANINE said he would like to emphasize his opinion [REDACTED]

GENERAL REICHELDERFER inquired if General Canine meant by technical assistance that the [REDACTED]

GENERAL CANINE replied in the affirmative, and repeated his suggestion that dealings with the [REDACTED]

The CHAIRMAN inquired if General Canine wished to modify the word "assistance" (paragraph 3a) in the Conclusions of the report with USCIB 30/23.

GENERAL CANINE replied that he would accept it within the limits of paragraph 5, Appendix "B", BRUSA. He pointed out that this limitation

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was not specifically covered in paragraph 3b and suggested that the phrase "within the limits of Appendix 'P'" be inserted at the end of the first sentence thereof.

The CHAIRMAN asked if the Conclusions of paragraph 3 were acceptable with this amendment.

The members agreed.

The CHAIRMAN then asked if there were any objections to the recommendations contained in paragraphs 4 b, c, d, or e.

There were no objections.

DECISION: (8 May 1953) USCIB approved the recommendations contained in paragraph 4 of the Enclosure with USCIB 30/23, subject to the following:

Paragraph 4a recommended that the Conclusions in paragraph 3 be approved. It was agreed to insert in paragraph 3b, after the phrase



Pursuant to this decision, the A. C. of S., G-2, D/A, is authorized to proceed with implementation of the recommendations so approved.

EO 3.3(h)(2)
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USCIB: 23/54 Item 3 of the Agenda for the Eighty-fifth Meeting of USCIB, held on 8 May 1953.

Subject: Allied Communications Security.

The CHAIRMAN invited comments by Mr. Polyzoides, Chairman of the ad hoc committee which had prepared the report now before the Board.

MR. POLYZOIDES said that he had nothing to add to the report, except to point out two date errors which appeared in Appendix "D", and which he thought all members had been asked to correct. He emphasized the fact that the report was confined to consideration of security violations against NATO classification and communications procedures, and said that he did not consider it sufficiently all-inclusive to serve as a basis for discussions with the British. He informed the members that a further report, dealing with the "leakage" problem as opposed to the question of technical security violations, was now being prepared and would be submitted for possible use by the U.S. delegation to the forthcoming conference.

The CHAIRMAN referred to the recommendations in the report and said that he would like guidance as to how the proper NATO authorities could be made aware of these security violations [REDACTED]

MR. POLYZOIDES stated that the "proper NATO authorities" referred to meant the proper [REDACTED] agreement with any other powers.

To clarify this point it was agreed to insert "U.S.-U.K." in paragraph 18 of the recommendations.

The CHAIRMAN inquired if "U.S. authorities" was intended to mean the National Security Council.

MR. POLYZOIDES expressed the opinion that the Board might prefer to keep the matter on the COMINT level for the time being, in which case, implementation of paragraph 18 would call [REDACTED] discussions in advance of reference to the NSC.

The CHAIRMAN explained that as a result of the change of administrations in January there were new members on the National Security Council and new heads of other government agencies who probably were not aware of the dilemma confronting the COMINT agencies in this regard. He said that he was concerned about this and wondered if it wouldn't be wise to bring them into the picture before the U.S.-U.K. discussions are held.

MR. GODEL asked if it was the Chairman's opinion that the Special Committee of the NSC and the President should be informed.

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EO 3.3(h)(2)
PL 86-36/50 USC 3605

USCIB: 23/54

The CHAIRMAN replied in the affirmative, adding that it might be unwise to arrive at a position at the COMINT level which was not in line with the thinking of the President and the Secretaries of State and Defense.

In the ensuing discussion it was brought out that the Under Secretary of State was familiar with the situation by virtue of his recent chairmanship of USCIB, and that the President, while Supreme Allied Commander in Europe, had been aware of the problem; however, it was agreed that the problem would be new to the Secretaries of State and Defense.

MR. GODEL asked if the Chairman had in mind a formal or an informal approach to the Secretary of Defense.

The CHAIRMAN replied that either would be satisfactory, suggesting that it might be best to discuss the matter informally with the President and the two secretaries after a meeting of the NSC. He said that, if such were done, USCIB's recommendations in the matter would undoubtedly be requested. Accordingly, he suggested that a brief of the problem be prepared for possible use in this regard.

It was suggested that such a paper should be prepared by the Executive Committee.

GENERAL CANINE, commenting upon the problem raised by the Chairman, said that he had somewhat different views. He pointed out that there was no U.S. COMSEC Board in existence and that USCIB had taken certain actions to prevent a vacuum in the COMSEC field - such actions being taken not as an inherent responsibility, but as a responsibility through default. He recalled that an attempt had been made in the past to have the policy question of COMINT versus COMSEC resolved by NSC decision; however, the NSC had expressed its desire to consider each specific case on its merits. He concluded by stating his opinion that USCIB was not the final authority in COMSEC matters.

In reply to the Chairman's inquiry, GENERAL CANINE said that his comments should not be construed as an objection to the suggested procedure. He merely wanted to suggest, he said, that those who were to be briefed be told that the Board was not the final U.S. COMSEC authority, and, consequently, was acting in an ad hoc capacity.

GENERAL CABELL suggested that the membership of a U.S. COMSEC Board should parallel that of USCIB, thus enabling the same members to act with authority in either of the two fields and avoiding the necessity of USCIB acting as a "special pleader" when it presents security problems to the NSC.

ADMIRAL ESPE recalled the tripartite security committee which had been established before the change in administrations, and said that he

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thought a second security survey had been made by the committee last October to determine what improvements had been made in French general security as a result of the committee's earlier recommendations. He suggested that similar security studies of other countries would be required to insure that information given them (dealing with the inadequacy of their own communications security) would be closely held.

MR. POLYZOIDES stated that the foreign country of primary concern was France, in that the previous BRUSA discussions and the resulting report, which had been approved by NSC, dealt only with the French problem. He also stated that our recent exchange with U.K. authorities was the first indication that the coming conference discussions would extend beyond the French problem to include consideration of the general aspects of approaches to other countries. It was his opinion that the Board would not be in a position to make a presentation to NSC until the COMINT discussions had been held and certain decisions reached at that level.

Referring to the French problem, the CHAIRMAN again expressed his concern that the present NSC members might not be aware of the action taken by their predecessors. He suggested that the importance of the problem might warrant resubmission to the NSC.

MR. ARMSTRONG reviewed the history of the French problem and indicated that the impending conference, which would consider, *inter alia*, the timing of an approach to the French, had been proposed by the British on the basis of the second tripartite report, which had revealed certain improvements in general security on the part of the French. He agreed that it might be well to refer the problem to the special committee of the NSC for reaffirmation. He suggested that a brief paper reviewing the problem be prepared by the Executive Committee for Board approval.

CAPTAIN TAYLOR, explaining that the Executive Committee membership had not yet been established, suggested in the interest of obtaining prompt action, that the paper be prepared by Mr. Polyzoides' committee.

MR. POLYZOIDES expressed his willingness to undertake the preparation of such a paper if the Board agreed upon this course of action. He added that the additional reports being prepared by his committee should be available by the end of next week.

The members discussed USCIB consideration of the additional reports in advance of the conference and agreed that a special meeting of the Board for this purpose would be called later in the month. It was agreed that the question of briefing the NSC would be given further consideration after the committee report had been studied.

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The CHAIRMAN asked if security studies of any countries other than France had been made.

MR. KEAY informed the members of his understanding that the matter of such additional studies was being considered.

DECISION: (8 May 1953) USCIB (a) noted the initial report by the ad hoc committee and decided that the committee should continue its study of the additional phases of the problem as outlined by Mr. Polyzoides with a view to submitting a report for the consideration of the Board at a special meeting to be held in advance of the 4 June BRUSA Conference; and (b) agreed to defer consideration of a presentation of this entire problem to NSC until the ad hoc committee report had been reviewed.

This item to be continued on the agenda.

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SECURITY INFORMATION

FINAL

SUBJECT NUMBER

USCIB: 3/105

Item 4 of the Agenda for the Eighty-fifth Meeting of USCIB, held on 8 May 1953.

Subject:

Policy on Exchange of Information with Canada.

The CHAIRMAN noted that this item had been submitted by the CIA member and invited comments.

MR. SHELDON said that the JIC reply to the proposal contained in USCIB 3/103 had just been received and had been distributed to the Members before the meeting. The effect of the reply, he said, was to authorize the exchange of certain atomic energy information (non-RESTRICTED DATA) with Canada.

GENERAL CANINE explained that NSA released information in accordance with the policies laid down by the Board. He said that the JIC letter made it easy for NSA in one respect, and very difficult in another. He stated, further, that the long established policy of the

[REDACTED]
the Board's established policy by releasing the information in question.

The CHAIRMAN said that this might be the exception that proved the rule.

EO 3.3(h)(2)
PL 86-36/50 USC 3605

MR. SHELDON said he did not think that the question of exchange of [REDACTED] was involved in this particular case.

The CHAIRMAN asked if there was any reason why the Board could not make an exception to the policy.

GENERAL CANINE said that he, personally, would prefer not to see the Board make such an exception; however, he added that he would be guided by the Board's desires in the matter.

MR. KEAY stated that the reference to "RESTRICTED DATA" in the Atomic Energy Act of 1946 could mean all atomic energy data which came into possession of U.S. Government representatives. He added, however, that the determination of what is meant by "RESTRICTED DATA" lies with the AEC.

MR. GODEL suggested that there was no particular conflict involved in that the information concerned probably was not, in fact, "RESTRICTED DATA".

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OGA

[REDACTED]

GENERAL CABELL explained that the AEC had divided AE information into two categories (1) "RESTRICTED DATA", and (2) other information which, by AEC definition, was not "RESTRICTED DATA". He added his belief that the information to be exchanged belonged to the second category.

The CHAIRMAN stated that if "RESTRICTED DATA" was involved, it could not be exchanged.

GENERAL CANINE repeated that he would object to the exchange of [REDACTED]. He invited the Board's attention to the next to the last sentence of the 7 May letter from the Secretary, JIC, which stated that "..... certain categories of foreign atomic energy information, valuable to the U.S. which he considers may not be made available" He recommended the substitution of "will not" in this phrase.

GENERAL CABELL suggested the possibility that General Canine was misreading these words. He said that he did not think barter was involved, explaining that the information to be given to the Canadians would help them interpret information which they already have.

EO 3.3(h)(2)
PL 86-36/50 USC 3605

GENERAL CANINE said that he had not considered the problem from this particular viewpoint.

The CHAIRMAN invited recommendations on the two papers before the Board.

[REDACTED]

The CHAIRMAN asked if there were any objections to proceeding along the lines of the two letters before the Board.

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MR. GODEL said he still didn't think General Canine's question had been answered, explaining that he thought General Canine was prepared



GENERAL CABELL then said he would interpret that to be a restriction on the method used by the Canadians to obtain this information.



GENERAL CABELL said that he did not think this would greatly affect General Canine's exchange policy.

EO 3.3(h)(2)

PL 86-36/50 USC 3605

EO 3.3(h)(2)

GENERAL CANINE inquired if he could base the change to existing policy on the fact that the U.S. will benefit.

The CHAIRMAN suggested that General Cabell get together with General Canine and agree on a suitable communication to the Canadians on this subject.



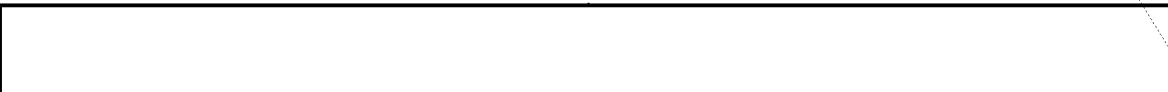
In the event such agreement cannot be reached, it was understood that the problem would be brought before the Board at its next meeting.

EO 3.3(h)(2)

PL 86-36/50 USC 3605

The members agreed.

DECISION: (8 May 1953) USCIB approved the contents of the letters contained in USCIB 3/103 and 3/104, and agreed that NSA and CIA rep-



told, the matter is to be referred back to USCIB for further decision.

This item to be dropped from the agenda.

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FINAL

SUBJECT NUMBER

USCIB: 13/335 Item 5 of the Agenda for the Eighty-Fifth Meeting of USCIB, held on 8 May 1953.

Subject: Special Intelligence Clearances (USCIB 13/333).

The CHAIRMAN noted that this item had been submitted by the Air Force member and invited comments.

GENERAL ACKERMAN stated that the problem at hand was the wide circle of people having knowledge of COMINT and of our degree of success in the field. Referring to the recommendation in USCIB 13/333, that this problem be given to an ad hoc committee, he asked that the problem be given to the Executive Committee instead, in view of the fact that the Executive Committee would be in operation in the near future.

CAPTAIN TAYLOR stated that he would be glad to undertake the problem as Executive Secretary if immediate action was not required. He explained that he would not be released from his present job until the first of June. He went on to say that he thought the proposed Appendix "B", if approved by LSIB, would provide the basis for a paper which would afford some means of an attack on the problem.

The CHAIRMAN inquired if it was agreed that this problem would be referred to the Executive Committee to prepare a report to the Board.

It was so agreed.

DECISION: (8 May 1953) USCIB agreed that the problem presented in USCIB 13/333 would be referred to the Executive Committee, rather than to an ad hoc committee, for study and report to the Board.

This item to be dropped from the agenda.

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USCIB: 23/52 Item not on the Agenda for the Eighty-fifth Meeting of USCIB, held on 8 May 1953.

Subject: BRUSA Conference on French Security.

GENERAL CANINE referred to the subject conference, scheduled to begin on 4 June 1953, and said that action should be taken to appoint the U.S. delegation and its chairman. He recommended that Mr. William F. Friedman be appointed to head the delegation in view of the fact that he had started with this problem about two years ago and was most familiar with it. He said he would like to have the members' views on this recommendation and would also like to have them designate their own delegation members. He informed the Board that the British Delegation would consist of [redacted] Head of the British Delegation; Mr. [redacted] of the Cypher Policy Board; Brigadier Tiltman, Senior British Liaison Officer; a member from the British Foreign Office; and a representative from the British Embassy in Washington. PL 86-36/50 USC 3605

MR. SHELDON stated that he would like to nominate Mr. Friedman as Head of the U.S. Delegation and have the members of the Board submit nominations of their representatives to the forthcoming conference to him.

The members agreed.

GENERAL CANINE said that the British had asked that we exchange position papers with them in advance of the conference, and recommended that the nominations of U.S. representatives should be submitted by Tuesday to permit the delegation to begin its work as soon as possible.

DECISION: (8 May 1953) USCIB agreed that Mr. William F. Friedman would be Head of the U.S. Delegation to the BRUSA Conference on French Security. USCIB agreed, further, that the names of conference delegates from member organizations would be submitted to the delegation chairman not later than Tuesday, 12 May 1953.

This item to be dropped from the agenda.

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SUBJECT NUMBER

USCIB: 4/49 Item not on the Agenda for the Eighty-fifth Meeting of USCIB, held on 8 May 1953.

Subject: Assistance in the Establishment of the Executive Secretariat.

CAPTAIN TAYLOR presented the question of staffing and support for the Executive Secretariat, and said that he had a requirement for four personnel and a staff car and driver. The four personnel, he said, included permanent chairmen of the Security and Intelligence Committees, and two secretaries. He asked if it would be possible for General Canine to approve the release of LCDR Paul J. Karl for assignment as Chairman of the Security Committee. He also asked that the Air Force member consider the release of Major Howard L. Shonting for assignment as Chairman of the Intelligence Committee. He suggested that Army, Navy and the Department of State endeavor, among them, to provide two qualified secretaries (who would be transferred to CIA rolls), and asked the Department of Defense member to try to arrange for the assignment of a staff car and driver during working hours.

GENERAL PHILLIPS stated that due to the recent freeze on hiring civilian personnel, the Army would have to get authority from the Secretary of Defense for the increase of one person.

CAPTAIN TAYLOR explained that these requirements were based upon the organizational directives approved by the Board at the last meeting.

The CHAIRMAN said that, as Chairman of the Board, he would be glad to write the letter to the Secretary of Defense, if such was considered necessary.

MR. GODEL requested that he be given an opportunity to look into the matter informally, before an official request is made.

DECISION: (8 May 1953) USCIB noted the requirements presented by Captain Taylor. The Department of Defense representative agreed to investigate informally the possibility of fulfillment of the requirements placed upon his department. The Chairman expressed his willingness to forward official letters of request if necessary.

The meeting adjourned at 1615.

H. D. Jones
H. D. JONES

Acting Executive Secretary, USCIB

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~~SECURITY INFORMATION~~EIGHTY-FIFTH MEETINGOF THEUNITED STATES COMMUNICATIONS INTELLIGENCE BOARDCORRECTION SHEETPage, Paragraph
of Final CopyTEXT (Tentative and Final)

Page 5, Para 6.

Tentative:

".... have a rotation policy and that the same operators are using the same sets they were using a year and a half ago."

Final:

".... have a rotation policy and they have the same operators they had a year and a half ago."

Page 11, Para 5.

Delete paragraph 5 in its entirety.

Page 12, Para 1.

Change "MR. KEAY" to "GENERAL PHILLIPS".

Page 13, Para 8.

Change "CIA" to "Canada".

Page 14, 2nd Line
of "DECISION".

Change "Executive Secretary" to "Executive Committee".

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